

Message Text

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TO AMEMBASSY MADRID IMMEDIATE

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C O N F I D E N T I A L STATE 169646

E.O. 11652:GDS

TAGS: MARR, PFOR, SP

SUBJECT:IMPLEMENTATION OF TREATY OF FRIENDSHIP AND
COOPERATION

REFS: MADRID 1881, MADRID 4739, MADRID 4824

1. DEPARTMENT WELCOMES INDICATIONS THAT FOREIGN MINISTRY
IS READY TO DISCUSS IMPLEMENTATION OF THE STRUCTURAL
ARRANGEMENTS UNDER THE NEW TREATY, WHICH WE HOPE CAN ENTER
INTO FORCE IN NEXT FEW WEEKS. ASSUMING NEW FOREIGN MINISTER
AGREES, THE EARLIER SPANISH SUGGESTION THAT FIRST MEETING
OF US-SPANISH COUNCIL BE IN SEPTEMBER, WHEN FOREIGN MINISTER
NORMALLY ATTENDS UNGA, SEEMS REASONABLE, AND WE WILL GEAR
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OUR PREPARATIONS ACCORDINGLY. WE PLAN TO SUBMIT THE TREATY

TO THE PRESIDENT FOR RATIFICATION AS SOON AS WE KNOW WHEN THE GOS HAS COMPLETED ITS REQUIRED STEPS LEADING TO RATIFICATION.

2. DEPARTMENT OFFICES CONCERNED WITH IMPLEMENTATION HAVE BEEN REVIEWING PROPOSALS FORWARDED IN MADRID 1881 AND HAVE REACHED PRELIMINARY UNDERSTANDINGS REGARDING THEIR RESPECTIVE ROLES IN THE NEW STRUCTURES. FOR EXAMPLE, YOU HAVE ALREADY RECIEVED MESSAGE (STATE 150633) ON

PARTICIPATION BY CU IN JOINT COMMITTEE ON EDUCATION AND CULTURE, AND OES WILL ASSUME A PARALLEL ROLE IN JOINT COMMITTEE ON SCIENCE AND TECHNOLOGY. EB HAS LIKEWISE EXPRESSED WILLINGNESS TO ACCEPT DESIGNATION OF ASSISTANT SECRETARY AS US CHAIRMAN IN ECONOMIC COMMITTEE. IN ACCORDANCE WITH AN UNDERSTANDING DEPT. REACHED WITH TREASURY, THE JOINT WORKING GROUP ESTABLISHED BY SECRETARY SIMON AND FINANCE MINISTER VILLAR WILL BE UNDER THE AEGIS OF THE JOINT ECONOMIC COMMITTEE PURSUANT TO THE NEW TREATY, WHICH PROVIDES THAT CONSULTATIONS ON ALL ECONOMIC MATTERS OF MUTUAL INTEREST WILL BE CONDUCTED THROUGH THE JOINT ECONOMIC COMMITTEE.

3. PLANNING FOR COMBINED MILITARY COORDINATION AND PLANNING STAFF (CMCPS) IS ALSO WELL ALONG, WITH TERMS OF REFERENCE (TOR) PREPARED BY JCS UNDER FINAL REVIEW IN DEPARTMENT. US DIRECTOR FOR CMCPS WILL BE DESIGNATED IN NEAR FUTURE, AND CAN BE IN MADRID ON FAIRLY SHORT NOTICE.

4. IT NOW SEEMS UNLIKELY THAT THE MFA HAS ANY EXPECTATION OF HAVING THE "VARIOUS JOINT COMMITTEES IN PLACE BEFORE THE SUMMER HOLIDAYS". IT WOULD BE RATHER DIFFICULT TO SET UP FULL-SCALE INAUGURAL MEETINGS EVEN FOR THE TWO COMMITTEES WITH PROGRAMMING AND BUDGETING RESPONSIBILITIES FOR SCIENCE AND TECHNOLOGY AND EDUCATION AND CULTURE, RESPECTIVELY. ON THE OTHER HAND, LESS FORMAL PLANNING DISCUSSIONS AMONG THE PERSONS PROVIDING THE PERMANENT LIAISON FOR THE COMMITTEES COULD CERTAINLY TAKE PLACE IN MADRID REGARDING THE PROGRAMS TO BE FINANCED WITH FY '77 FUNDS. IF NEEDED, SOME WASHINGTON PARTICIPATION COULD BE CONFIDENTIAL

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PROVIDED FOR THESE PRELIMINARY DISCUSSIONS.

5. RESPONSES TO SPECIFIC RECOMMENDATIONS CONTAINED IN MADRID 1881 FOLLOW:

A. WE AGREE THAT THE AMBASSADOR SHOULD BE DESIGNATED AS THE SECRETARY'S PERMANENT REPRESENTATIVE ON THE US-SPANISH COUNCIL.

B. WE RECOGNIZE THE UTILITY OF HAVING THE PERMANENT SECRETARIAT PROVIDE CENTRAL COORDINATION OF ADMINISTRATIVE FUNCTIONS FOR THE VARIOUS SUBORDINATE BODIES OF THE COUNCIL, AND ALL MISSION ELEMENTS SHOULD WORK TO THAT END. WE WILL RELY ON THE MISSION TO WORK OUT APPROPRIATE LOCAL ARRANGEMENTS REGARDING DUAL-HATting, ETC.

C. GIVEN THE BROAD NATURE OF THE TREATY RELATIONSHIP, THE US CO-DIRECTOR OF THE PERMANENT SECRETARIAT SHOULD BE A SENIOR EMBASSY OFFICER, TO BE DESIGNATED BY THE AMBASSADOR.

D. WE UNDERSTAND THAT THE SPANISH AIR MINISTRY DOES NOT WISH TO CONTINUE TO HOUSE THE JUSMG AND ASSUME THAT THE GOS WILL FIND SUITABLE SPACE FOR THAT OFFICE AS WELL AS THE NEW UNITS INVOLVING THE MILITARY. WE AWAIT FURTHER REPORTING ON THIS QUESTION. WITH REGARD TO THE PERMANENT SECRETARIAT OF THE COUNCIL, IT WOULD SEEM THAT THIS OFFICE SHOULD BE AT THE SEAT OF THE COUNCIL, WHICH UNDER ARTICLE VI OF THE SUPPLEMENTARY AGREEMENT NUMBER ONE WILL BE PROVIDED BY THE GOS.

E AND F. THE FULBRIGHT COMMISSION, TO THE EXTENT POSSIBLE, SHOULD CONTINUE TO HANDLE ADMINISTRATION OF THE PROGRAMS DEVELOPED UNDER THE JOINT COMMITTEE ON EDUCATION AND CULTURE. AS NOTED IN PARA 2 ABOVE, WE PLAN TO DESIGNATE THE ASSISTANT SECRETARIES FOR CU, OES AND EB AS THE US CO-CHAIRMEN IN THOSE RESPECTIVE FUNCTIONAL COMMITTEES, WITH THE PAO, SCI-ATT AND ECON/COMM COUNSELOR AS THEIR RESPECTIVE REPRESENTATIVES IN MADRID. WE EXPECT MOST WORK TO BE ACCOMPLISHED BY THE MADRID REPRESENTATIVES, WITH PARTICIPATION AT THE ASSISTANT OR DEPUTY ASSISTANT SECRETARY LEVEL NO
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MORE THAN ONCE OR TWICE A YEAR. WHEN NECESSARY, LOWER LEVEL PARTICIPANTS FROM WASHINGTON COULD BE AVAILABLE FOR LESS FORMAL MEETINGS.

G. WE HAVE GIVEN CONSIDERABLE THOUGHT TO THE STRUCTURE AND OPERATION OF THE POLITICAL-MILITARY ADMINISTRATIVE AFFAIRS COMMITTEE, TAKING FULL ACCOUNT OF SPANISH INTERESTS REGARDING CIVILIAN/MILITARY PARTICIPATION AND RELATIVE RANK. OUR PRESENT VIEW, SUBJECT TO YOUR COMMENTS, IS THAT, GIVEN THE SUCCESSFUL OPERATION OF THE QUADRIpartite PERMANENT SECRETARY AT OF THE PREVIOUS JOINT COMMITTEE ON DEFENSE MATTERS, THERE IS NO COMPELLING NEED FOR A WASHINGTON-BASED US CO-CHAIRMAN. THE MEMBERSHIP OF THE NEW JOINT COMMITTEE COULD THEREFORE BE THE POL/MIL COUNSELOR AND THE CHIEF, JUSMG, PLUS THEIR SPANISH COUNTERPARTS, REPORTING DIRECTLY TO THE

US-SPANISH COUNCIL. SUCH AN ARRANGEMENT WOULD ADEQUATELY REFLECT THE COMPOSITION OF THE COUNCIL, E.G., THE SECRETARY OF STATE (OR HIS DEPUTY AND PERMANENT REPRESENTATIVE) AND THE CHAIRMAN OF THE JCS (OR HIS DESIGNATED REPRESENTATIVE). THIS DIRECT ARRANGEMENT WOULD PERMIT EFFECTIVE COORDINATION THROUGH EXISTING CHANNELS AND WOULD AVOID QUESTIONS OF

JURISDICTIONAL OVERLAP OR DUPLICATION OF EFFORTS IN MADRID AND WASHINGTON.

H., I., J., AND K. THESE POINTS WILL BE ADDRESSED LATER.

L. WE AGREE THAT, APART FROM ESTABLISHMENT OF THE POSITIONS OF US MEMBERS OF THE CMCPS, NO NEW US STAFFING APPEARS REQUIRED AT THIS TIME. HOWEVER, IT SEEMS REALISTIC TO ASSUME THAT CERTAIN MODEST NEW COSTS MAY ARISE FOR ADDITIONAL SECRETARIAL SERVICES OR OTHER ADMINISTRATIVE SUPPORT FOR THE PERMANENT SECRETARIAT, ETC.; NORMAL AGENCY APPROPRIATIONS SHOULD BE USED TO COVER THESE COSTS. THIS WOULD NOT PRECLUDE CONTINUATION OF CURRENT FINANCIAL ARRANGEMENTS WITH FULBRIGHT COMMISSION OR PROGRAM DEVELOPMENT/MANAGEMENT TRAVEL PREVIOUSLY AGREED FOR IMPLEMENTATION OF NON-MILITARY AGREEMENTS.

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